

Message Text

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PAGE 01 MADRID 08960 01 OF 02 031716Z
ACTION EUR-12

INFO OCT-01 AF-10 NEA-10 ISO-00 IO-13 HA-05 ACDA-12
CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00
NSC-05 PA-01 SP-02 SS-15 ICA-11 AID-05 EB-08
OMB-01 TRSE-00 /130 W
-----077981 031756Z /42

R 031708Z AUG 78
FM AMEMBASSY MADRID
TO SECSTATE WASHDC 5614
INFO AMEMBASSY BONN
AMEMBASSY ALGIERS
AMEMBASSY BRUSSELS
AMEMBASSY COPENHAGEN
AMEMBASSY KHARTOUM
AMEMBASSY LISBON
AMEMBASSY LONDON
AMEMBASSY NOUAKCHOTT
AMEMBASSY OSLO
AMEMBASSY PARIS
AMEMBASSY RABAT
AMEMBASSY THE HAGUE
USMISSION USNATO

C O N F I D E N T I A L SECTION 01 OF 02 MADRID 08960

BRUSSELS ALSO FOR USEEC

E.O. 11652: XGDS-1
TAGS: PEPR, SP, AG, MO, MR, XR, XI
SUBJECT: SPANISH AMBASSADORS TO AFRICA MEET IN MADRID TO
DISCUSS OAU SUMMIT, SAHARAN SITUATION

1. SUMMARY: SPAIN'S AMBASSADORS TO AFRICA ASSEMBLED IN
MADRID JULY 31-AUG 2 PRIMARILY TO DISCUSS THE OUTCOME OF
THE KHARTOUM OAU SUMMIT AND THE CURRENT SAHARAN SITUATION.
THEIR CONCLUSIONS INCLUDED SATISFACTION WITH THE OAU'S
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PAGE 02 MADRID 08960 01 OF 02 031716Z

NON-STATEMENT ON THE CANARIES COMBINED WITH THE ACKNOW-
LEDGEMENT THAT SPAIN WOULD HAVE TO MAINTAIN AN ACTIVE
DIPLOMATIC POSTURE ON THIS ISSUE IN ORDER TO PREVENT
BACKSLIDING AT MONROVIA. THEY ALSO AGREED THAT THE GOS
WOULD SUPPORT ANY APPROACH TO A PEACEFUL SETTLEMENT TO
THE SAHARA CONFLICT AGREED UPON BY THE PARTIES INVOLVED
AND UN SECGEN WALDHEIM. END SUMMARY

2. OF THE FEW INTERNATIONAL QUESTIONS TO INTRUDE IN RECENT DAYS ON SPAIN'S PREOCCUPATION WITH DOMESTIC MATTERS AND THE RITUAL AUGUST VACATIONS, AFRICAN CONCERNS--PARTICULARLY INTERPRETATION OF THE OAU SUMMIT OUTCOME AND THE NEW MAURITANIAN REGIME'S SEARCH FOR AN EXIT FROM ITS SAHARAN DILEMMA--HAVE BEEN GIVEN MOST ATTENTION BY THE MADRID PRESS AND, MORE IMPORTANT, BY GOVT OFFICIALS.

3. SPAIN'S AMBASSADORS TO AFRICA WERE CALLED TO MADRID THIS WEEK, WHERE THEY HAVE PARTICIPATED IN THREE DAYS (JULY 31-AUG 2) OF MEETINGS, INCLUDING:

--A SESSION WITH FONMIN OREJA AND PRIME MINISTER SUAREZ DEVOTED TO PLOTTING THE GENERAL LINES AND OBJECTIVES OF FUTURE SPANISH POLICY IN AFRICA;

--WORKING MEETINGS WITH OREJA WHICH CENTERED PRIMARILY ON THE RESOLUTIONS APPROVED BY THE OAU KHARTOUM SUMMIT AND ON THE SITUATION IN THE MAGHREB; AND

--A MEETING OF THE AMBASSADORS TO MAURITANIA, MOROCCO, THE SUDAN, AND THE OUTGOING AMBASSADOR TO ALGERIA WITH OREJA, THE INTERNATIONAL SECRETARIES OF THE MAJOR PARTIES--RUPEREZ (UCD), YANEZ (PSOE), AZCARATE (PCE) AND LOPEZ BRAVO (AP)--AND THE CHAIRMEN OF THE CONGRESS AND SENATE
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PAGE 03 MADRID 08960 01 OF 02 031716Z

FOREIGN AFFAIRS COMMITTEES.

4. REACTION TO KHARTOUM. WITH RESPECT TO THE OAU SUMMIT, THE FOCUS PREDICTABLY WAS ON WHAT THE AFRICAN CHIEFS OF STATE DID NOT SAY ABOUT THE CANARIES. PLEASURE WAS EXPRESSED OVER THE FACT THAT THE SUMMIT EFFECTIVELY PUT THE CANARIES ISSUE ON ICE BY NOT AFFIRMING THE AFRICANNESS OF THE ARCHIPELAGO OR RECOGNIZING THE CANARIES INDEPENDENCE MOVEMENT (MPAIAC). THIS POSITIVE DEVELOPMENT WAS ATTRIBUTED TO A LESS AGGRESSIVE POSTURE ON THE PART OF ALGERIA THAN HAD PREVIOUSLY BEEN THE CASE, AND MORE ASSERTIVENESS BY AFRICAN MODERATES. EVEN SO, IT ALSO WAS AGREED THAT SPAIN WOULD HAVE TO SUSTAIN ITS EFFORTS IN SUPPORT OF THE SPANISHNESS OF THE CANARIES IN ORDER TO PREVENT BACKSLIDING AT NEXT YEAR'S SUMMIT IN MONROVIA.

5. THE SAHARA SITUATION. ONE OF THE EFFECTS OF THE SUMMIT DECISIONS, AS INTERPRETED BY THE MADRID MEETING PARTICIPANTS, HAD BEEN TO "SEPARATE" THE SAHARAN AND CANARIES ISSUES. THE FOREIGN MINISTRY'S DIRECTOR GENERAL FOR AFRICA AND CONTINENTAL ASIA (LOPEZ AGUIRRE-

BENGOA), WHO WAS PRESENT DURING THE SESSIONS, TOLD THE POLITICAL COUNSELOR AUG. 3 THAT VARIOUS POSSIBLE SOLUTIONS TO THE SAHARAN SITUATION WERE DISCUSSED, AND IT WAS DECIDED THAT THE GOS WOULD SUPPORT ANY APPROACH TO A PEACEFUL SETTLEMENT AGREED UPON BY THE PARTIES TO THE CONFLICT AND UN SEC GEN WALDHEIM. CONTRARY TO SOME PRESS REPORTS THAT ATTENTION FOCUSED ON SUPPORT FOR THE CONVOCATION, UNDER UN AUSPICES, OF A QUADRIPARTITE CONFERENCE (ALGERIA, MOROCCO, MAURITANIA, POLISARIO), LOPEZ STATED THAT THE CONSENSUS HAD BEEN THAT SUCH A CONFERENCE, THOUGH A STEP FORWARD A FEW MONTHS AGO,

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C O N F I D E N T I A L SECTION 02 OF 02 MADRID 08960

BRUSSELS ALSO FOR USEEC

WAS NOT NECESSARY AT THIS JUNCTURE, SINCE THE PARTIES ALREADY WERE TALKING TO EACH OTHER. IN THIS REGARD, THE KING RECEIVED IN PRIVATE AUDIENCE ON JULY 31 THE MAURITANIAN AMBASSADOR TO MADRID; THE MEETING WAS

REPORTED IN THE PRESS WITHOUT COMMENT, IN A STANDARD COMMUNIQUE DETAILING THE KING'S DAILY AUDIENCES (SEPTTEL).

6. FINALLY, IT REPORTEDLY WAS AGREED AT THE AMBASSADORIAL MEETING THAT SPAIN WOULD GEAR UP ITS RELATIONS WITH THE CONFIDENTIAL

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PAGE 02 MADRID 08960 02 OF 02 031720Z

AFRICAN STATES, INTENSIFYING ITS TIES WITH THE MODERATE COUNTRIES WHILE AT THE SAME TIME EMPHASIZING THOSE ISSUES WHERE THERE IS A COINCIDENCE OF VIEWS WITH THE PROGRESSIVE STATES, SUCH AS ON RACISM, SELF-DETERMINATION AND RESTRUCTURED NORTH-SOUTH RELATIONS. ONE MEANS WHICH WOULD BE EMPLOYED TOWARD THESE ENDS WOULD BE AN INCREASE IN THE FOREIGN MINISTRY'S BUDGET FOR ECONOMIC COOPERATION, FROM A CURRENT 120 MILLION PESETAS (ABOUT US\$ 1.7 MILLION) TO SOME 1.2 BILLION PESETAS (ABOUT US\$ 17 MILLION).

7. COMMENT: THE OPPOSITION LEADERS WERE INVITED TO MEET WITH OREJA AND THE AMBASSADORS OBVIOUSLY IN AN ATTEMPT TO SUSTAIN BIPARTISAN BACKING FOR, AND WE ASSUME PARTICIPATION IN, THE GOVT'S APPROACH TO THE CANARIES/SAHARA ISSUE. THEIR CAUTIOUSLY POSITIVE STATEMENTS TO THE PRESS ON EMERGING FROM THE MEETING (YANEZ, FOR EXAMPLE, SAID THE GOVT'S POSITION ON THE SAHARA APPEARED TO BE CONVERGING WITH THE PSOE'S) SEEM TO INDICATE THAT OREJA ACHIEVED HIS PURPOSE. TODMAN

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